

ILPI Nuclear Weapons Project (NWP) MFA Grant QZA-11/0341 **Progress Report for 2013 and Planned Activities for first half of 2014**

1. Progress of the ILPI Nuclear Weapons Project in 2013

The following is a brief summary of activities in 2013 under the MFA grant QZA-11/0341. A comprehensive and detailed project report can be provided by ILPI on request.

Resources

In 2013 the NWP has been co-directed by Dr Gro Nystuen and Programme Director Christian Holmboe Ruge. Throughout 2013, a core group of ILPI-advisors (Helle Winge Laursen¹, Torbjørn Graff Hugo, Annie Golden Bersagel, Nobuo Hayashi and Stein-Ivar Lothe Eide) have been involved on a day-to-day basis, spending from 30 – 70 % of their working hours on the NWP. International experts based in Geneva and London and other ILPI staff have also been commissioned to undertake specific tasks.

The NWP continued its cooperation with UNIDIR, Article 36, ISS and ICAN in 2013 and has, in addition, established cooperation with the Institute for International Studies (Yogyakarta, Indonesia), Africa Peace Forum (Nairobi, Kenya) and other African organisations engaged on nuclear weapons issues.

In 2013, the following activities have been undertaken as part of the project:

REGIONAL ROUNDTABLES

Africa

The NWP convened two regional roundtable discussions on African perspectives on nuclear weapons: in Lagos (13 – 14 November) and Nairobi (10 – 11 December). The meetings gathered some 40 representatives from states (including Botswana, Burundi, Ghana, Kenya, Liberia, Malawi, Mozambique, Niger, Nigeria, Sierra Leone, Tanzania, Togo, Uganda and Zambia), NGOs, international and regional organisations, and academic institutions. In preparation for the roundtables, ILPI convened several smaller meetings in the margins of the First Committee in New York in October. The NWP's work on

¹ Helle Winge Laursen left ILPI in June 2013

nuclear weapons and Africa is done in cooperation with the WMD programme at ISS, South Africa.

Southeast Asia

The NWP convened one roundtable discussion on South East Asian perspectives on Nuclear Weapons in Yogyakarta, Indonesia (10 – 11 July). Twenty-one participants from states (Indonesia, Malaysia, Thailand, Vietnam, Lao PDR, and the Philippines), academics, and civil society participated, together with a representative from Mexico who presented information about the February 2014 Conference. The principal objective of the roundtable meeting was to share thoughts and ideas on how states from this region can contribute towards strengthening the humanitarian approach to nuclear weapons, and towards preparing for the conference that will take place in Mexico as a follow-up to the Oslo-conference. A second ambition was to facilitate further discussions in the region on how to move towards a world without nuclear weapons, and in particular, the viability of a treaty to ban and eliminate all nuclear weapons.

Latin America and the Caribbean

Following consultations in New York in October, a planned Caribbean Regional Roundtable was rescheduled for March-April 2014.

INTERNATIONAL NETWORK ACTIVITIES

Throughout the year, NWP staff contributed to and participated in several international events aimed at advancing new perspectives on nuclear weapons, including the following:

- Roundtable discussion in Berlin, organised by ICAN (7 February)
- Oslo Civil Society Conference on humanitarian impact (2 March)
- The Oslo Conference on the Humanitarian Consequences of nuclear weapons (4-5 March)
- Side events and consultations during NPT in Geneva (19 – 24 April)
- Roundtable discussion in London (14 May)
- Roundtable discussion in Copenhagen (25 June)
- UNIDIR Symposium in Geneva (4 July)
- Side events and consultations during 1st Committee at UNGA (15 – 22 October)
- ISS/Chatham House seminar in Pretoria (28 – 29 October)

Humanitarian disarmament summit

NWP staff contributed to and participated in the second Humanitarian Disarmament Summit, organised by Article 36 and IKV Pax Christi, in New York, 19 – 20 October. The summit gathered some 100 representatives from NGOs and campaigns working on weapons-related activities worldwide.

Breakfast meetings in New York

NWP Staff organised four regional breakfast meetings in the margins of the First Committee meeting in New York. These focused on the Pacific Islands, Central Asia, Western Africa, and South-eastern Africa. Participation in the Pacific

Islands- and in the Western Africa meetings was low, while participation and hence, the quality of the discussions, was much better in the two other meetings.

NORWEGIAN OUTREACH

The project and its staff initiated, contributed to, and participated in several activities in Norway aimed at promoting and advancing the domestic policy discourse on nuclear weapons. These included:

- Introduction at ICAN Norway's annual meeting (23 January)
- Lecture at Bjørknes College BA course on nuclear weapons policy (5 February)
- Informal dialogue meetings with the MFA and civil society organisations:: NPA, the Red Cross and ICAN (4 April and 12 September)
- Research network meeting: IFS, NRPA and FFI
- Presentation the foreign affairs committee to the Foreign Affairs Committee in Parliament, through a breakfast meeting on nuclear weapons (16 December)
- Presentation at on WMD at Litteraturhuset, on Norway and International Humanitarian Law, on the occasion of the awarding of the Nobel Peace Prize to the OPCW (9 December)

INTERNATIONAL LAW

The NWP held the second and final authors' seminar in Oslo in June, at which all participants (the authors) reviewed the remaining chapters (that had not already discussed at the December 2012 seminar). Following the editors' compilation and reviewing of all the book chapters, Professor Charles Garraway completed a peer review of the entire manuscript for specific line edits and quality control. The editors have, following discussions with the authors, incorporated his comments, and submitted the complete manuscript of *Nuclear Weapons under International Law* to Cambridge University Press.

The publication date is not yet confirmed, but the book is scheduled to be published, at the latest, in September. Individual chapters from the book may, however, be made available for use in connection with relevant meetings or conferences before the publication date. A final table of contents with list of authors is annexed to this report.

POLICY DEVELOPMENT

The NWP organised a closed seminar with a select group of diplomats (including from Austria, New Zealand, Norway, South Africa, and Switzerland), academics, and civil society representatives in Nyon on January 17. The objective was to discuss issues relevant for the March Oslo Conference on the humanitarian impact of nuclear weapons.

In addition, NWP staff contributed to and participated in two similar meetings in Berkshire, UK, organised by Article 36.

PROJECT WEBSITE AND SOCIAL MEDIA

The dedicated NWP website, nwp.ilpi.org, is the main vehicle for the NWP's communication with target groups. The website contains a number of NWP-

produced publications on key topics, ranging from brief “in a nutshell” papers to analytical policy papers and reports. In addition, the website contains selected and annotated relevant material from other publishers on the web. The website moreover provides basic legal instruments and political documents. The NWP maintains a presence on social media, with a Facebook page and a Twitter account: @ILPINwp.

PROJECT PUBLICATIONS

In 2013 the following IPLI-produced papers have been published on the website:

Background papers

- *About a Ban*
The paper assesses the pros and cons and the general viability of such a proposal, herein what form a ban on nuclear weapons might take and how it would work and how it would relate to existing regimes such as the NPT.
- *An Introduction to the Issue of Nuclear Weapons in Southeast Asia*
- *An Introduction to the Issue of Nuclear Weapons in Latin America and the Caribbean* (updated version)
- *UK's Nuclear Renewal* (fact sheet)
- *Iran's Nuclear Programme* (fact sheet, updated version)

Reports

- *Counting to Zero 2013 A and B* (two editions)
“Counting to Zero” is a mapping-tool developed by NWP, for database quantitative and qualitative analysis of political interest and potential on country-level, worldwide. The tool is tested and further developed in cooperation with practitioners. The first version of the full report was published in December 2012, with second and third editions published in April and October 2013. The tool has attracted serious interest in a wide community, and has been distributed both in hard and soft copy. The report is available on the NWP website (nwp.ilpi.org). Hard copies can be made available to the MFA upon request.
- *Humanitarian Impact of Nuclear Weapons*
This report summaries presentations and discussions made at the Oslo Conference on the Humanitarian Impact of Nuclear Weapons.

Other

- Op-ed on European Leaders Network newsletter (5 September)
- Op-ed in the newspaper Dagens Næringsliv on nuclear weapons, WMD, and the Nobel Peace Prize (9 December)
- NWP-produced thematic maps reprinted in a book by Jack A. Jarmon (*The New Era In USUS National Security, An Introduction To Emerging Threats And Challenges*, Rowan and Littlefield, 2013), and also listed on the website of CNN (40 maps describing the world). One of the maps produced by the project was also listed on the website of Washington Post.

COMMENTS ON DEVIATIONS IN ACTIVITY PLAN

There are some deviations from the implementation plan included in the project application of 11 March 2011. These are mainly due to changes in the wider context within which the project is implemented. In October 2013, ILPI advisor and central NWP staff member Torbjørn Graff Hugo moved to Nairobi for family reasons. He has continued working for the NWP, with particular responsibility for global networking and outreach, Africa, and strategic analysis.

Comments to deviations in budget

For operational reasons and because ILPI shifted some key personnel resources to assist the MFA in planning the March conference on Humanitarian Impacts, there has been some underutilisation of the budget allocated for 2013 and some tasks have been moved to early 2014. This amounts to around 4,5 % of the annual budget. The project plans to make use of these funds early in 2014.

Comments on risks identified and mitigation strategies

The project has not identified any substantial new risks during this project period. Needed adjustments to the original plan are of a minor nature, and concern mainly the day-to-day management of the project, and will not affect the overall aims and activities presented in the original plan.

Activities for the First Half of 2014

Objective for the period

Contribute to the overall goal of eliminating nuclear weapons, through facts-based analytical work, public outreach and cooperation with and capacity building of partners in the South and other relevant areas.

Aims for the period

1. Contribute to broadening the policy discourse on nuclear weapons, in particular by strengthening and continuing the humanitarian approach, that began with the Oslo Conference in March 2013.
2. Contribute to capacity building in developing countries on nuclear weapons issues, with particular emphasis on countries that are part of nuclear-free zones.
3. Contribute to a constructive debate among various allied countries about role of nuclear weapons in NATO, with a particular focus on security issues.
4. Contribute to furthering the debate on Norway's relationship to nuclear weapons, with a particular focus on NATO and on what Norway considers acceptable means of national defence.
5. Contribute to the international legal discussion on the status of nuclear weapons in international law and a future prohibition of nuclear weapons.

Efforts to achieve the objectives for the period will be built upon three of the main fields of expertise at ILPI: a) process expertise, b) analytical expertise, and c) legal expertise. These areas of expertise are operationalized into the following three categories of the project's activities:

- 1. Processes, networks and policy dialogues**
- 2. Development- and security policy analysis**
- 3. Legal aspects of nuclear weapons**

PROCESSES, NETWORKS AND POLICY DIALOGUES

The project will take part in the second meeting on the humanitarian consequences of nuclear weapons, to be held in Mexico 13 to 14 February 2014. The project will contribute, among other things, with panel presentations, publications and general process support for relevant stakeholders.

The project will participate in policy dialogue among key actors in the humanitarian track, including the so-called Berkshire meetings organized by Article 36. Article 36 organized two roundtable meetings in Berkshire, near London in 2013 on the humanitarian approach to nuclear weapons and the possibility of a ban. The meetings brought together key actors on this issue (governments, civil society and academia) with the purpose of discussing opportunities and challenges in a confidential format among like-minded actors.

The project participated in both meetings. The next meeting is scheduled for March 2014.

The project will also be present at relevant meetings of the multilateral arena, including the last preparatory meeting for the NPT Review Conference in 2015 (PrepCom III). PrepCom III takes place in New York in early May 2014. The project will contribute with publications and process support for relevant stakeholders. It will also be possible to use this opportunity to promote the other project categories (e.g. legal aspects).

The project aims to continue the success of organizing regional roundtable meetings in developing countries in 2014. The next meeting will be held in the Caribbean, tentatively in March-April 2014. The aim of the meeting is to strengthen the role of Caribbean countries in the humanitarian approach to nuclear weapons.

The project will also consider other measures in this area, including the possibility of more seminars and/or conferences on the African continent.

The project will attend the *Berlin Sessions on humanitarian disarmament* January 23 to 24, 2014, and will lead a panel discussion during the conference.

In conjunction with the seminar in Berlin, the project will organise a breakfast meeting on the topic of the role of nuclear weapons in NATO. The aim of the meeting is to try to strengthen the arguments around NATO and nuclear weapons, and specifically to consider issues related to the compatibility between NATO doctrine and a possible ban on nuclear weapons.

The project will actively participate in the public debate in Norway related to Norway's relationship to nuclear weapons.

The project will continue its role as a facilitator for informal policy meetings among key actors in Norway (MFA, civil society and research institutions). The first such meeting of 2014 (including Red Cross, FFI, NPA and UNICEF) was held at ILPI on January 22.

The project will also consider organizing a public seminar in Oslo, on the role of nuclear weapons in Norway and NATO. Such a meeting will most likely be organized in collaboration with the researcher network and/or civil society.

The project will also consider measures to promote discussion among Norwegian policy-makers on the idea of a ban on nuclear weapons.

DEVELOPMENT- AND SECURITY POLICY ANALYSIS

The project will consider producing a brief summary report from the meeting in Mexico in February 2014. The aim of this report would be i.a. to make available

the key aspects from the proceedings to countries that are unable to attend the meeting.

The project will continue to update and publish the statistical report *Counting to Zero*. The report provides a statistical overview and analysis of what different countries have said and done in the field of nuclear weapons, which in turn can serve as a political tool both for states and civil society. A new version will be prepared in conjunction with the meeting in Mexico in February 2014, and also for the NPT-meeting in New York in early May.

The project plans to publish a series of papers highlighting environmental and developmental aspects of nuclear weapons, including a focus on the direct and indirect social costs of developing nuclear weapons and a paper on linkages between illegal and illicit trade in nuclear raw materials.

Finally, the project is also planning a paper on nuclear weapons in a broader humanitarian approach. This article will be more abstract than many of the other ones, with a view to stepping into the discourse and considering the existing political thinking on a theoretical level.

The project aims to prepare a paper on obstacles to South participation in nuclear weapons processes. Drawing on previously collected data, the paper would attempt to map participation of selected countries in the international meetings relevant for nuclear weapons, and also to try to find the reasons for any lack of participation.

The project has also begun work to map legal and policy- relevant networks in the field of nuclear weapons, with particular focus on developing countries. The goal of this exercise will be to broaden the landscape of actors involved in this work, and also contribute to closer cooperation between countries in the South.

The project will publish various papers on military and security policy aspects of nuclear weapons, including on coherence on nuclear weapons policy among NATO Members states; on non-nuclear security options and fact-sheet about key trends in international security policy discourse.

Finally the project will produce a paper article on perceptions of the military utility of nuclear weapons. The aim of such an article would be to move the discussion from the purely political and theoretical level towards a more practical level.

LEGAL ASPECTS OF NUCLEAR WEAPONS

The project will continue to explore international, regional and national legal aspects relevant for nuclear weapons, with presentations, and papers, including a short paper on the historic origins and legal aspects of the humanitarian discourse of nuclear weapons.

Central to this will be to use findings from the forthcoming ILPI-book about the legal aspects of nuclear weapons to emphasize the need for international law instruments on nuclear weapons. The project will consider organizing a side event during the NPT in New York for this purpose.

The project will consider making a comparative study of different regional ban agreements (Nuclear Weapons Free Zone Treaties) and a short paper about the legal aspects of NATO's nuclear doctrine.

The project will organize a launch seminar for the forthcoming ILPI book about the legal aspects of nuclear weapons. The seminar is tentatively scheduled for September 2014, and could possibly be a venue for discussing the many legal issues arising from the book and will hopefully be attended by the authors as well as a number of other international academics in this field.

Preliminary financial report

The total project expenses for 2013 amounted to just over 7,5 million NOK, of which approximately 6 million were labour costs and the remaining 1,5 million direct costs related to the implementation of project activities. After adjusting for a deficit of approximately 120 000 NOK from 2012, this leaves a total of about 370 000 NOK in unspent funds for the year 2013. A detailed financial report will be provided upon the completion of the annual accounts for 2013.

List of planned publications - 2014
Summary from Mexico Conference
<i>Counting to Zero</i> - updated versions
International development frameworks and their relevance to the nuclear weapons discourse
Direct and indirect costs of developing nuclear weapons
Linkages between of extraction of raw materials for nuclear weapons, conflict and illegal trade
Environmental and health effects of the development, testing and production of nuclear weapons
Nuclear weapons detonations under international environmental law
Nuclear weapons in a broader humanitarian approach
Obstacles to South participation in nuclear weapons processes.
Military utility of nuclear weapons
NATO and a possible prohibition on nuclear weapons (legal perspectives)
Non-nuclear security options and key relevant trends in security policy

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